

**REPORT TO :** Tameside Strategic Partnership Board

**DATE :** 13<sup>th</sup> March 2009

**REPORTING OFFICER:** Megan Nurse - Assistant Chief Executive, Performance and Change, Tameside MBC.

**SUBJECT :** Tameside Together : The Local Area Agreement (LAA) 2008-11

**REPORT SUMMARY :** Update to the TSP Board from the LAA Executive.  
The report provides the Board with an update on the revised LAA outcomes framework following the annual refresh of the agreement.

**RECOMMENDATIONS :** That the report is noted and the revised outcomes framework approved.

**POLICY IMPLICATIONS :** The priorities within the LAA are drawn from existing work of the Tameside Strategic Partnership (TSP) Board and Thematic Partnerships. The effectiveness of the LAA and the achievement of outcomes against these priorities impacts directly on all the themes of the Community Strategy. The annual review and refresh is relevant to future development of the LAA (and in turn the achievement of the Community Strategy vision).

**FINANCIAL IMPLICATIONS:** No direct financial implications.

**NEED FOR DECISION:** To endorse the outcomes framework.

**LINKS TO COMMUNITY STRATEGY :** The Community Strategy and LAA are key documents outlining the aims of the TSP and its partners to improve the borough of Tameside (agreed in consultation with local residents). The LAA is an important element in the achievement of the Community Strategy and improving the quality of life in Tameside.

## **1.0 Local Area Agreement (LAA) – Review & Refresh**

- 1.1 Local Area Agreements (LAA) are subject to an annual review and refresh process. The purpose of which is to identify and address any issues around delivery, including risks and good practice. In addition, the review and refresh is an opportunity to revise, by exception, particular targets to reflect changes in local circumstances or national priorities.
- 1.2 Refine not replace is the key aim of the annual review and refresh as it reflects on progress against agreed targets rather than reopening negotiations. However, there may need to be discussions where there is new evidence that was not available during the original negotiations. For example, new baseline data or significant changes to an indicator definition could be a legitimate reason to reconsider a previously agreed target.
- 1.3 The Tameside LAA 2008-11 annual review and refresh meeting took place on 2<sup>nd</sup> February 2009 with Government Office North West (GONW). The Audit Commission also attended the meeting with regard to the prominent role the LAA will have in Comprehensive Area Assessment (CAA) from April 2009.

### Review

- 1.4 A six month performance report was submitted to GONW in November 2008 and then reviewed at the annual review and refresh meeting in February 2009. The discussions at the meeting noted progress to date and highlighted the main challenges and the plans in place to address those challenges.

### Refresh

- 1.5 Tameside's aim has been to find a pragmatic solution to the refresh of targets that reflects changed circumstances and experience. That is, a balance between increased and decreased stretch across the LAA. The credibility of the LAA will be lost if there is no flexibility to targets in the face of real changes to socio-economic conditions. The LAA has to be meaningful and relevant if we are to engage the partnership and our communities.
- 1.6 An overview of proposed changes to the Tameside LAA outcomes framework was shared with GONW at the annual review and refresh meeting on 2<sup>nd</sup> February 2009.
- 1.7 The key points agreed with GONW regarding the refresh of the Tameside LAA outcomes framework were;

(\* = designated)

- Reduced stretch (or rebasing) required due to changing circumstances.
  - Local 1 – overall crime
  - NI 16 \* – serious acquisitive crime
  - NI 56 – childhood obesity
  - NI 152 \*/ 153 \* – worklessness (to be revised in late 2009/10)
- Increased stretch possible in areas where current performance is strong.
  - Local 3 – perceptions increases/decreases in crime
  - Local 4 – accidental dwelling fires
  - Local 5 – homelessness cases prevented
  - NI 195 \* – street cleanliness
  - Local 7 – green flags/pennants

- Local 10 – volunteering older people
  - Inclusion of indicators to ensure full alignment of priorities across the TSP.
    - NI 53 – breastfeeding (to bring into line with NHS priorities)
- 1.8 Other issues agreed were the non-designation of perception indicators due to the complexity of judging target achievement where a confidence interval applies, the non-designation of new indicators which require a bedding in period, the development of local targets (or measures) alongside imposed national trajectories which are not realistically achievable, and the removal of indicators which practice show are not appropriate.

#### Statutory requirements

- 1.9 **Approving the refreshed LAA.** Any revisions to the LAA need to be approved in accordance with the local arrangements put in place by the responsible authority. The arrangements for preparing and approving any revisions to targets are set out in statutory guidance. Local areas need to ensure they meet the deadline for submitting their final and fully adopted refreshed LAA to the Government Office (by 26<sup>th</sup> March 2009 at the latest). The Leader of Tameside Council (and Chair of the TSP), Cllr. R. Oldham, will formally approve the Tameside LAA according to the agreed scheme of delegation.
- 1.10 **Named partners.** There needs to be clarity in LAAs on which partners have signed up to which targets. This is particularly important for named partners, since it is only with such clarity that the duty to 'have regard' to the target in the exercise of their functions applies. This process was undertaken as part of the negotiation of the Tameside LAA 2008-11, and will be updated where necessary before the final LAA is approved. However in practice all partner organisations across the TSP will contribute to the delivery and achievement of LAA targets in a wide range of different ways.

#### Key Milestones

- 1.11 The key milestones leading up to the final approval of the LAA are listed below;
- 2 Mar 2009 – final (or near final) revised LAA submitted to GONW.
  - 9 Mar 2009 – GONW recommendation to Ministers
  - 26 Mar 2009 – formal adoption (local authority) and **final** LAA submitted to GONW.
  - 27 Mar 2009 – GONW submits revised adopted LAA to Secretary of State.
  - Early April 2009 – Secretary of State approves revised LAAs

## **2.0 Appendix 1 – Outcomes Framework (revised)**

- 2.1 Attached is the revised Tameside LAA 2008-11 outcomes framework.

## Outcomes Framework

S	<b>STATUTORY (NIS)</b>	<b>LEAD PARTNERS</b>		GMP	GM Police
D	<b>DESIGNATED (NIS)</b>	Tameside MBC	TMBC	LSC	Learning & Skills Council
ND	<b>NON - DESIGNATED (NIS)</b>	Tameside 3rd Sector Coalition	T3SC	CX	Connexions
L	<b>LOCAL</b>	GM Fire & Rescue Service	GMFRS	JC+	Job Centre Plus
		Tameside & Glossop PCT	TGPCT	Probation	GM Probation Service

All partner organisations will support the achievement of LAA targets.  
The tables below highlight the lead partners for each measure.

Measure	Lead Partner	Baseline		Targets	
		Data	Period	2009/10	2010/11

## SUPPORTIVE COMMUNITIES

1	ND	People from different backgrounds get on well together (% agree)	T3SC TMBC GMP	66.8% (+/- 3.0) 56%	Place Survey (2008) 2007/8	To be confirmed 57.5%   58%	
6	ND	Participation in regular volunteering (% at least once a month in previous 12 months)	T3SC TMBC	18.1% (+/- 2.2%) 27%	Place Survey (2008) 2008/09	To be confirmed 28%   29%	
32	ND	Repeat incidents of domestic violence	GMP TMBC Probation	31% (34 repeats from 110 cases)	Jan - Dec 2007 (to Jan - Dec 2008)	30% or less	To be determined based on 2009/10
Local 4	L	Accidental dwelling fires	GMFRS TMBC	168	2007/8	122	99
Local 5	L	Homelessness cases prevented (per 1,000 households)	TMBC	3.82	2007/08	5.5	6
Local 6	L	Satisfaction with local area (priority neighbourhoods)	TMBC	68%	2007	70% (2009)	71% (2011)
99	S	Looked after children reaching level 4 in English at Key Stage 2	TMBC	52.3%	2006/07	55.6%	n/a
100	S	Looked after children reaching level 4 in Maths at Key Stage 2	TMBC	57.1%	2006/07	50.0%	n/a
101	S	Looked after children achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)	TMBC	21.7%	2006/07	22.2%	n/a
72	S	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	TMBC	43%	2007	48% (2009)	51% (2010) provisional
92	S	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	TMBC	36.8%	2007	32.0% (2009)	31.9% (2010) provisional
87	S	Secondary school persistent absence (% missing 20% or more of school year)	TMBC	7.7%	School Year 2006/07	5.5% (School Year 2009/10)	5% (School Year 2010/11)
110	ND	Positive Activities (participation of young people - %)	TMBC	66.4%	Tell Us 3 (2008)	69.7% (2009)	73% (2010)

Measure	Lead Partner	Baseline		Targets			
		Data	Period	2009/10	2010/11		
* 112	D	Under 18 conception rate	TGPCT TMBC	54.4 +1.4% (2006)	2006	33.7 -37% (2009)	26.8 -50% (2010)
** 141	D	Vulnerable people - % achieve independent living	TMBC	81.0%	Q4 2006/07 Q1-3 2007/08	82.0%	82.5%
* 142	D	Vulnerable people - % supported to maintain independent living	TMBC	98.92%	Q4 2006/07 Q1-3 2007/08	99.0%	99.1%
* 125	D	Independence older people through rehabilitation/intermediate care (% benefiting from intermediate care/rehabilitation still living at home)	TMBC	78.0%	National Pilot	82.0%	85.0%
* 130	D	Self Directed Support (% of service users receiving Direct Payments or Individual Budgets)	TMBC	88	2006/07	20.0%	30.0%
* 136	D	People supported to live independently through social care services (all ages)	TMBC	2991	As per CSIP guidance	3900	4000
Local 10	L	Regular volunteering (older people)	TMBC	57	2007/08	550	600
Local 11	L	Benefit claims DLA - Disability Living Allowance PC - Pension Credit CTB - Council Tax Benefit	TMBC	DLA - 519 PC - 615 CTB - 205	2005/06	DLA - 519 PC - 615 CTB - 205	DLA - 519 PC - 615 CTB - 205

## PROSPEROUS SOCIETY

* 117	D	16-18 year olds NEET (Not in Education, Employment or Training)	CX TMBC	8.1%	Nov 07-Jan 08	6.9% (Nov 09 - Jan 10)	6.6% (Nov 10 - Jan 11)
Local 117	L	16-18 year olds NEET (Not in Education Employment or Training)		7.6%	Nov 07-Jan 08	6.9% (Nov 09 - Jan 10)	6.6% (Nov 10 - Jan 11)
** 152	D	Worklessness - working age people claiming out of work benefits (Tameside)	TMBC JC+	15.8% (21,100)	May 2007	The current economic uncertainty makes it difficult to set targets for this measure at present. Targets will be set in late 2009/10 when sufficient information is available to set ambitious but realistic targets.	
** 153	D	Worklessness - working age people claiming out of work benefits (worst performing neighbourhoods)	TMBC JC+	31.9% (5,895)	May 2007		
173	ND	Flows onto IB - Incapacity Benefit (% of IB claimants moved direct from employment)	TMBC JC+	0.709%	May 2007	0.412% May 2010	0.412% May 2011
Local 12	L	Worklessness - aged 50 and over (% claiming out of work benefits who are 50+)	TMBC JC+	36.35%	May 2007	35.87% May 2010	35.67% May 2011
171	ND	New business registration rate (gap between Tameside & the region)	TMBC	9.60%	2007/08	8.97%	8.34%
Local 14	L	Business start ups (supported) - new	TMBC	95	2007/08	120	120

## LEARNING COMMUNITY

73	S	Key Stage 2 - level 4 or above in both English and Maths	TMBC	71.2	2007	77 (2009)	78 (2010) provisional
Local Target : 73%							

Measure			Lead Partner	Baseline		Targets	
				Data	Period	2009/10	2010/11
75	S	5 or more A*-C grades at GCSE or equivalent including English and Maths	TMBC	41.8	2007	50.6 (2009)	53.5 (2010) provisional
						Local Target : 49%	
93	S	Progression by 2 levels in English between Key Stage 1 and Key Stage 2	TMBC	83.6	2007	90 (2009)	89 (2010) provisional
						Local Target : 86%	
94	S	Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	TMBC	75	2007	88 (2009)	88 (2010) provisional
						Local Target : 80%	
* 79	D	Achievement of a Level 2 qualification by the age of 19	LSC TMBC	66.4%	2006/07	74.4%	76.4%
* 80	D	Achievement of a Level 3 qualification by the age of 19	LSC TMBC	35.3%	2006/07	41.4%	43.0%
Local 161	L	Number of Level 1 qualifications in <u>literacy</u> (including ESOL)	LSC	1219	Academic Year 2006/07	1230 (Academic Year 2008/09) 1235 (Academic Year 2009/10)	1241 (Academic Year 2010/11) 3706 (3 year total)
Local 162	L	Number of Entry Level qualifications in <u>numeracy</u> .	LSC	240	Academic Year 2006/07	276 (Academic Year 2008/09) 294 (Academic Year 2009/10)	312 (Academic Year 2010/11) 882 (3 year total)
* 163	D	Working age population - Level 2 or higher	LSC	63.0%	2006	+8.8% points (2010)	+9.3% points (2011)
* 164	D	Working age population - Level 3 or higher	LSC	39.8%	2006	+6.4% points (2010)	+6.8% points (2011)

## ATTRACTIVE BOROUGH

* 192	D	% of household waste recycled/composted	TMBC	24.28%	2006/07	35%	40%
* 186	D	Per capita reduction in CO2 emissions in the local authority area (a) Tonnes per capita (b) % reduction	TMBC	5.9 tonnes per capita	2005	(a) 5.4 (b) 7.94% - of which 3.61% from local initiatives (2009)	(a) 5.2 (b) 11.92% - of which 5.42% from local initiatives (2010)
* 195	D	Improved street cleanliness - litter	TMBC	10	2006/07	8	7
		Improved street cleanliness - detritus		14		9	8
		Improved street cleanliness - graffiti		4		4	4
		Improved street cleanliness - fly-posting		0		0	0
Local 7	L	Green Flags/Pennants (number)	TMBC	12	2007	15 (2009)	16 (2010)

## SAFE ENVIRONMENT

Measure		Lead Partner	Baseline		Targets		
			Data	Period	2009/10	2010/11	
<b>Local 1</b>	L	Overall crime (British Crime Survey comparator crimes)	GMP TMBC	13,243 (Rate 61.9)	2007/8	0% 13,243 (Rate 61.9)	-5% 12,580 (Rate 58.8)
<b>Local 2</b>	L	Crime inequalities - St. Peter's & St. Michael's (British Crime Survey comparator crimes)	GMP TMBC	2,316 (Rate 104.4)	2007/8	-9% 2,108 (Rate 95.0)	-11% 2,061 (Rate 92.9)
<b>15</b>	ND	Serious violent crime	GMP TMBC	To be confirmed.			
<b>* 16</b>	D	Serious acquisitive crime	GMP TMBC Probation	4,707 (Rate 21.9)	2007/8	0% 4,707 (Rate 21.9)	-5% 4,472 (Rate 20.8)
<b>30</b>	ND	Re-offending rate of PPOs (Prolific and Priority Offenders)	Probation GMP TMBC	216	2007/08	-17% 180	n/a
<b>* 33</b>	D	Arson incidents - primary	GMP TMBC	357	2004-07	278	257
		Arson incidents - secondary	GMP TMBC	989	2007/08	867	802
<b>17</b>	ND	Perceptions of anti-social behaviour	GMP TMBC	28.9% (+/- 2.5%)	Place Survey (2008)	To be confirmed	
				40.0%	2007/08	37.0%	35.5%
<b>Local 3</b>	L	Perceptions of increased crime in Tameside	GMP TMBC	53%	2007/08	48%	47.5%
<b>69</b>	ND	Bullying (children who have experienced -%)	TMBC	44.7%	Tell Us 3 (2008)	43.1% (2009)	41.5% (2010)

## HEALTHY POPULATION

<b>* 120</b>	D	Mortality rate - all age all cause	TGPCT	842 - M 611 - F	2006	775 - M 548 - F (2009)	749 - M 535 - F (2010)
<b>* 121</b>	D	Mortality rate - from CVD under 75	TGPCT	106.44	2006	90.43 (2009)	85.27 (2010)
<b>Local 8</b>	L	Mortality rate - inequalities (gap - Tameside average v. 20% most deprived areas - IMD)	TGPCT	166.9	2006 (2005-07)	159.75 (2008-09-10)	157.37 (2009-10-11)
<b>* 123</b>	D	Stopped smoking - 4 week smoking quitters aged 16 or over	TGPCT TMBC	866.08 1479 quitters	Avg 04/05, 05/06, 06/07	924.78 1608 quitters	984.54 1720 quitters
<b>* 8</b>	D	Sport & active recreation (% adults 30 minutes on 3 or more days a week)	TMBC TGPCT	17.9%	2006	20.9% (2010)	21.9% (2011)
<b>* 39</b>	D	Alcohol-harm related hospital admissions (rate per 100,000 population)	TGPCT TMBC GMP	1842	2006/07	2,540.7	2,700.5
<b>50</b>	ND	Emotional health of children (%)	TMBC	66.1%	Tell Us 3 (2008)	69.8% (2009)	73.5% (2010)
<b>53</b>	ND	Prevalence of breast-feeding at 6-8 weeks from birth	TGPCT	To be confirmed.			
<b>* 55</b>	D	Obesity - reception year (% children measured, recorded as obese)	TGPCT TMBC	9.53%	Academic Year 2006/07	9.70% (Academic Year 2009/10)	9.70% (Academic Year 2010/11)
<b>56</b>	ND	Obesity - year 6 (% children measured, recorded as obese)	TGPCT TMBC	19.10%	Academic Year 2007/08	19.00% (Academic Year 2009/10)	18.90% (Academic Year 2010/11)